SOUTH CAROLINA GENERAL FUND REVENUE

FY 2022-23 Revenues and Forecast Review



April 5, 2023

General Fund FY 2022-23 – February 2023 Update

- General Fund revenue is \$535.7 million ahead of the forecast through February
- Timing of income tax refund and payment activity remain a factor as we approach April filing deadlines
- Individual Income tax is currently \$175.3 million ahead of expectations through February, largely due to Refunds, which were \$154.2 million behind projections for February
- Corporate Income tax is ahead of expectations by \$216.1 million
- Sales tax collections are \$94.8 million ahead of the forecast

General Fund Revenue



REVENUES V. BEA MONTHLY ESTIMATES

JULY - FEBRUARY FY 2022-23

(\$ in Millions)

	Actual Revenues	Expected Revenues	Over/ (Under) Expected	Estimate YTD ^{/1}	Actual YTD ^{/2}	Estimate Full Yr. ^{/3}		Actual Revenues	Expected Revenues	Over/ (Under) Expected	Estimate YTD ^{/1}	Actual YTD ^{/2}	Estimate Full Yr. ^{/3}
Total General Fund Revenue	\$8,466.6	\$7,930.8	\$535.7	(1.3%)	5.4%	(8.7%)	Other Revenue Items, Sub-Total	\$652.0	\$600.3	\$51.6	1.6%	10.3%	(2.8%)
Sales Tax	2,694.6	2,599.7	94.8	4.0%	7.8%	2.2%	Admissions Tax	18.0	15.8	2.2	(22.6%)	(12.1%)	(10.4%)
Individual Income Tax	4,424.0	4,248.7	175.3	(4.3%)	(0.3%)	(13.8%)	Alcoholic Liquors Tax	66.5	63.0	3.5	(0.6%)	4.9%	2.0%
Withholdings	4,731.0	4,717.2	13.8	4.6%	4.9%	2.9%	Bank Tax	39.0	24.7	14.3	(3.6%)	52.0%	(10.3%)
Nonwithholdings	802.0	754.1	47.8	2.6%	9.1%	(15.2%)	Beer and Wine Tax	65.6	67.0	(1.4)	(2.3%)	(4.3%)	(0.8%)
Refunds	1,109.0	1,222.6	(113.7)	51.6%	37.5%	39.4%	Corporate License Tax	147.3	138.2	9.2	(0.3%)	6.3%	(0.9%)
Corporate Income Tax	504.5	288.4	216.1	(20.9%)	38.4%	(33.5%)	Deed Rec. (Doc. Tax)	73.4	72.4	1.0	(22.0%)	(20.9%)	(22.9%)
Insurance Tax	191.5	193.6	(2.2)	35.7%	34.2%	22.0%	Earned on Investments	108.4	104.2	4.2	103.3%	111.5%	144.1%
Other Revenue Items, Sub-Total	652.0	600.3	51.6	1.6%	10.3%	(2.8%)	Residual Revenue	133.7	115.1	18.7	(11.7%)	2.7%	(29.3%)

Based on BEA Forecast as of February 15, 2023

^{/1} Estimate year-to-date reflects expected growth in collections fiscal year-to-date over prior fiscal year-to-date based on anticipated monthly collection patterns.

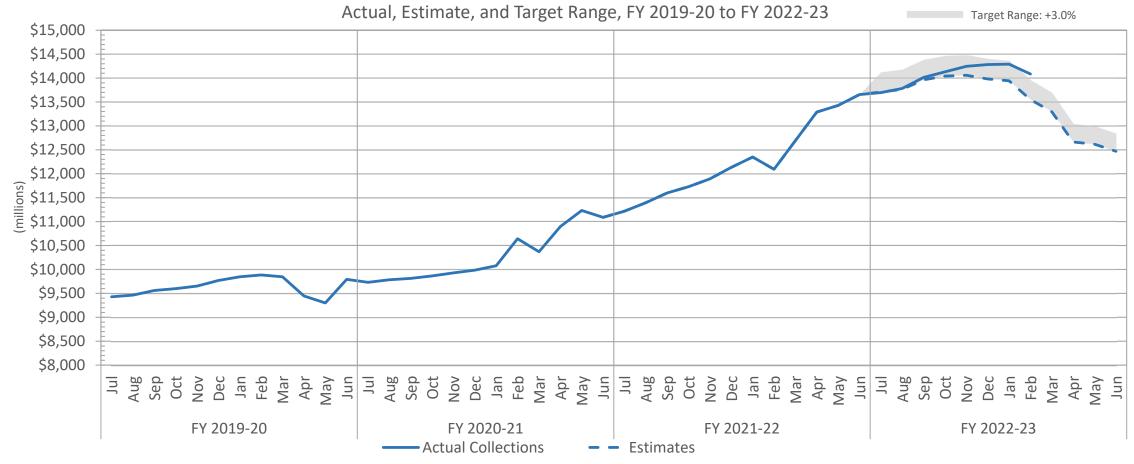
^{/2} Actual year-to-date reflects actual fiscal year-to-date growth in collections over prior fiscal year-to-date collections.

^{/3} Estimate full year reflects projected growth for the full fiscal year over the prior year.

General Fund Revenue – Actual vs. February Estimate

Revenues are running 5.4% over last year, with February bringing year-to-date collections \$535.7 million above the estimate; expected impact of tax reform is now being realized





FY 2022-23 Third Quarter Results - §11-9-1140

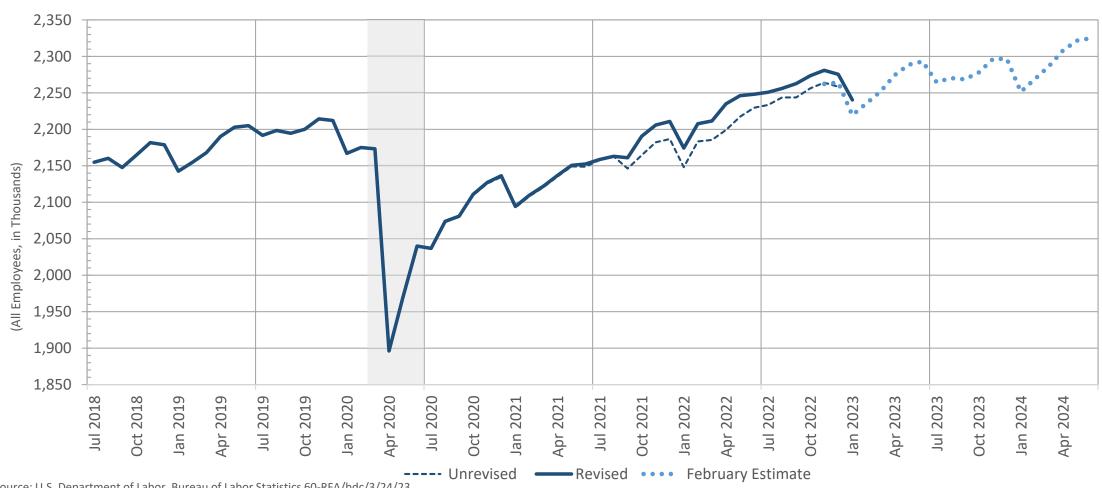
- Preliminary March 2023 revenues remain above expectations
- Revenues through the third quarter of FY 2022-23 are well ahead of the forecast

Economic Updates

SC Employment

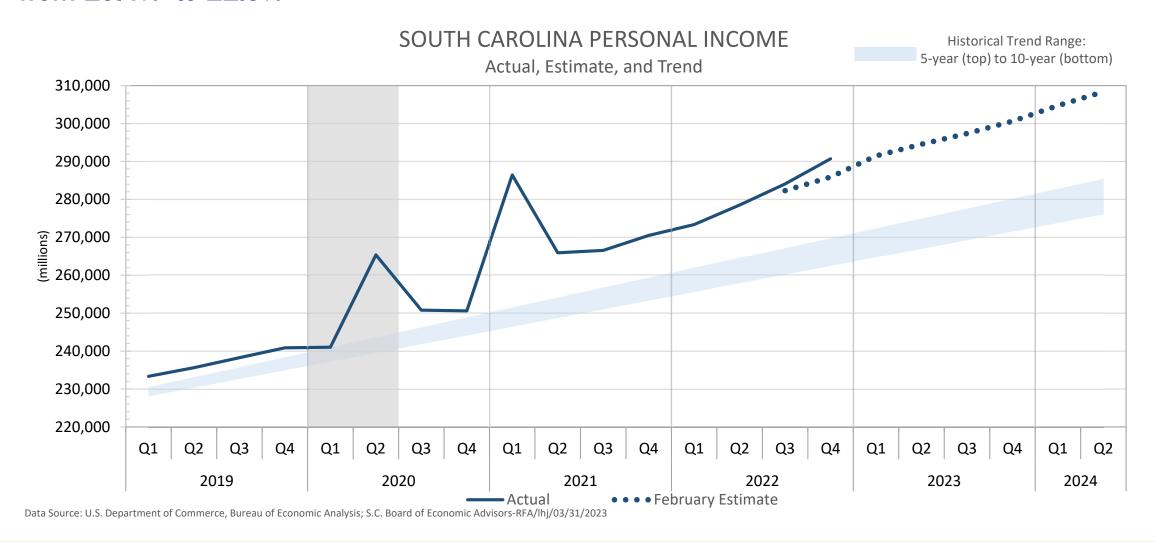
BLS revised employment data upward by an average of approximately 20,000 in late March

TOTAL NONFARM EMPLOYMENT IN SOUTH CAROLINA



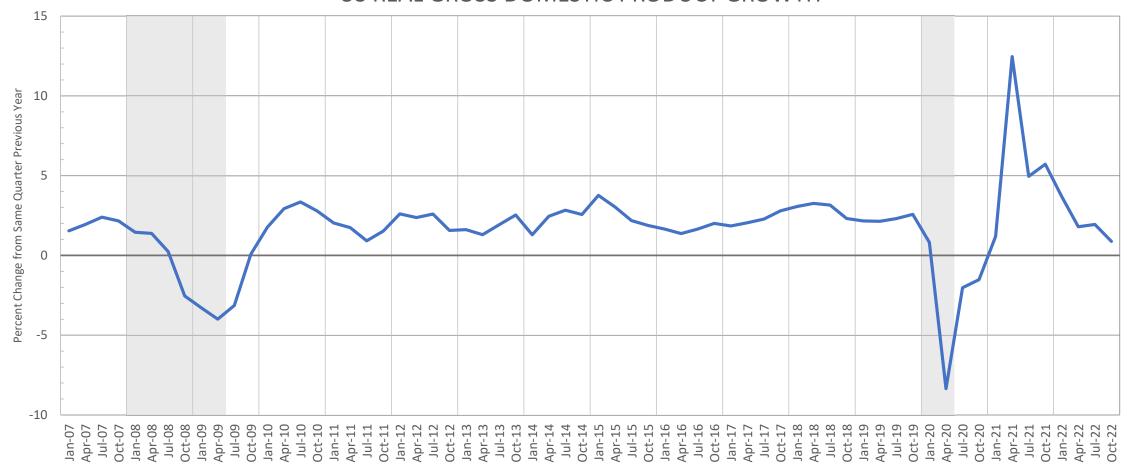
Personal Income

Q4 2022 Personal Income grew 7.5% over Q4 2021 compared to forecasted growth of 5.7%, mainly due to higher wage growth (8.7% vs 10.4%); Q3 2022 wage growth was also revised up from 10.4% to 11.9%



US Real GDP Q4 2022 GDP growth slowed to 0.9% over Q4 2021

US REAL GROSS DOMESTIC PRODUCT GROWTH

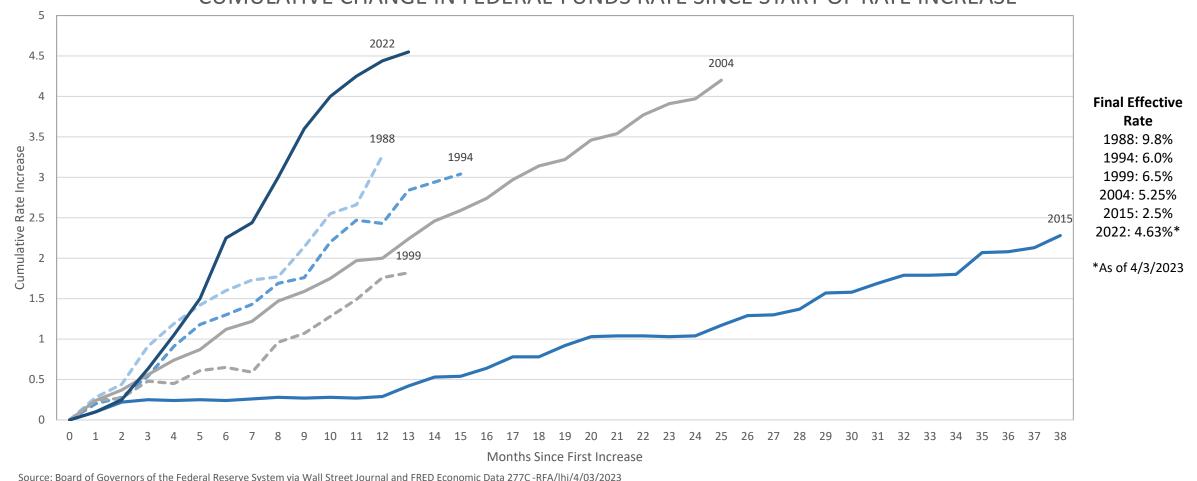


Source: U.S. Dept. of Commerce, Bureau of Economic Analyses RFA/bdc/266/03/30/2023

Federal Funds Interest Rate Changes – History

The current increases in the federal funds rate are faster than other periods in the last 30+ years



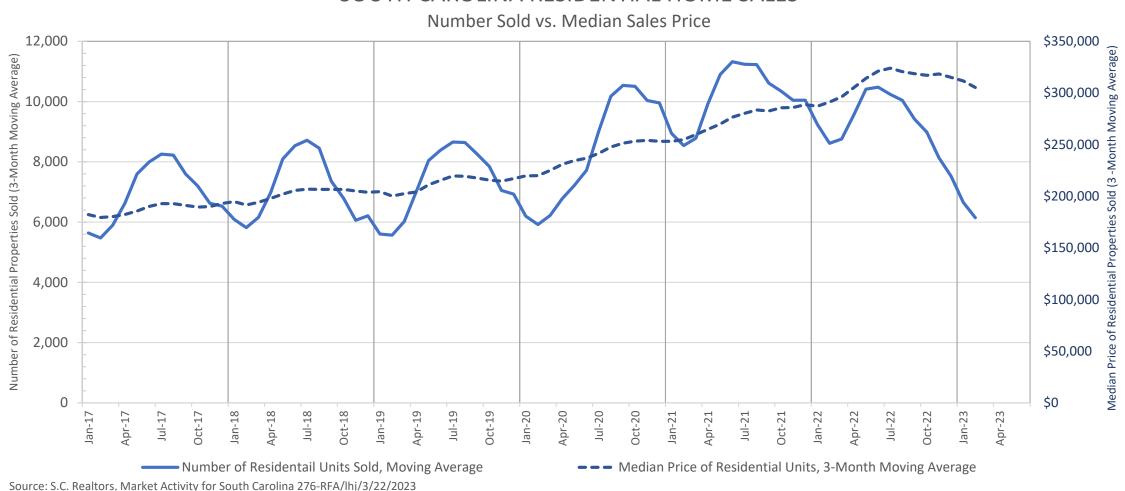


Source: Board of Governors of the Federal Reserve System via Wall Street Journal and FRED Economic Data 277C -RFA/lhj/4/03/2023

SC Housing Market

Total home sales have declined since the start of interest rate increases; prices are now starting to fall as well

SOUTH CAROLINA RESIDENTIAL HOME SALES



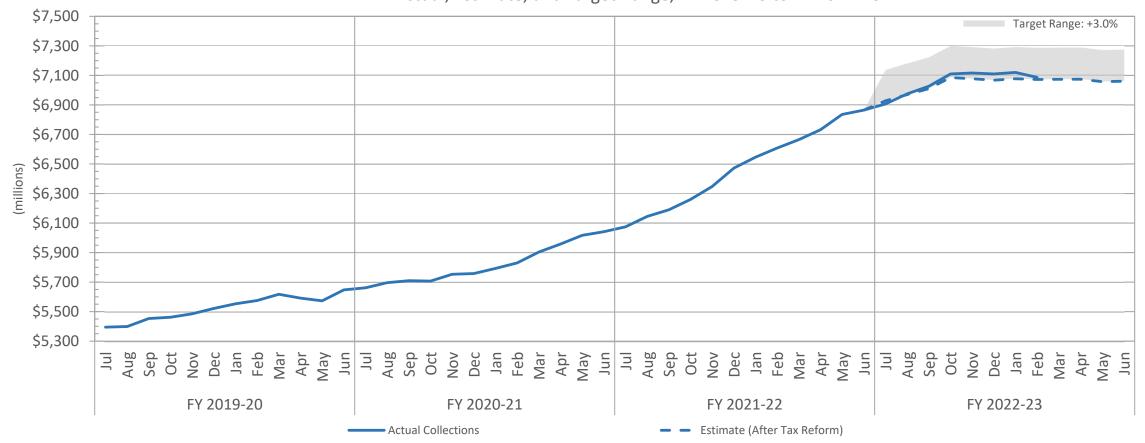
Review of FY 2022-23 Revenue Details

Withholdings - Actual vs. Estimate

Withholdings are \$13.8 million ahead of the forecast following a decline of 28.8% in February due to the Withholdings table adjustments for tax reform; collections are tracking closely with the February forecast

ROLLING FISCAL YEAR - INDIVIDUAL INCOME WITHHOLDINGS

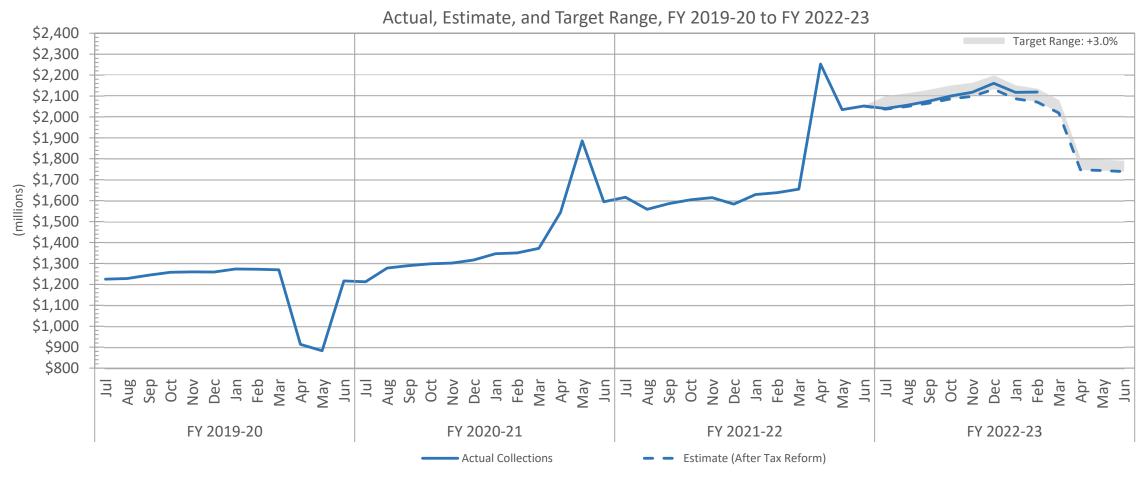
Actual, Estimate, and Target Range, FY 2019-20 to FY 2022-23



Non-Withholdings - Actual vs. Estimate

Collections are \$47.8 million above the estimate, but more than 56% of expected collections remain; net impact of economic growth and tax reform is yet to be seen

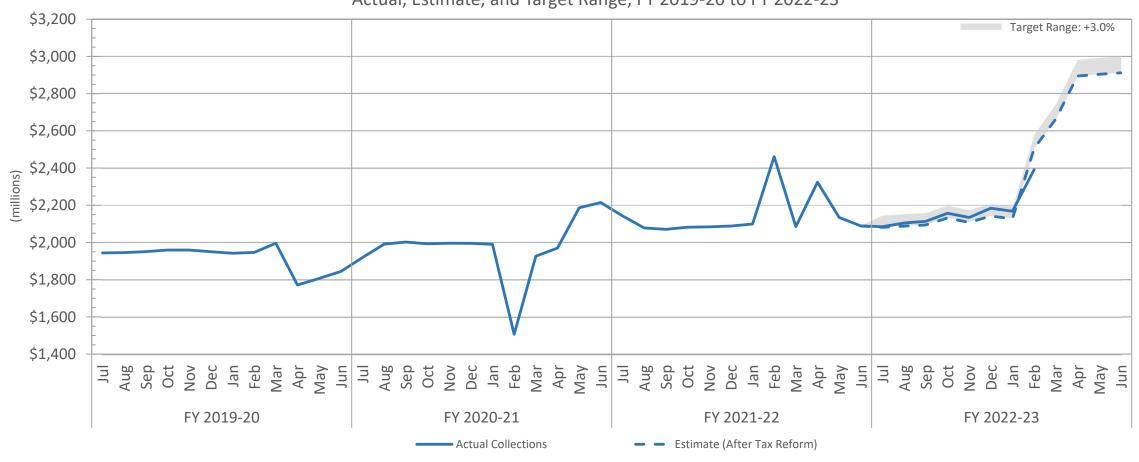
ROLLING FISCAL YEAR - INDIVIDUAL INCOME NON-WITHHOLDINGS



Refunds - Actual vs. Estimate Refunds are \$113.7 million below the estimate; this is forecasted to even out during tax filing season

ROLLING FISCAL YEAR - INDIVIDUAL INCOME REFUNDS

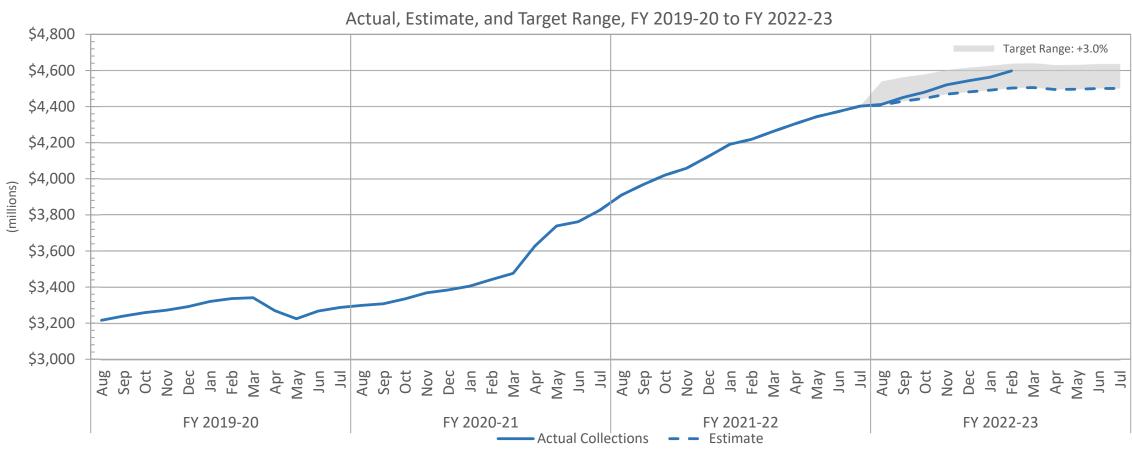
Actual, Estimate, and Target Range, FY 2019-20 to FY 2022-23



Sales Tax - Actual vs. Estimate

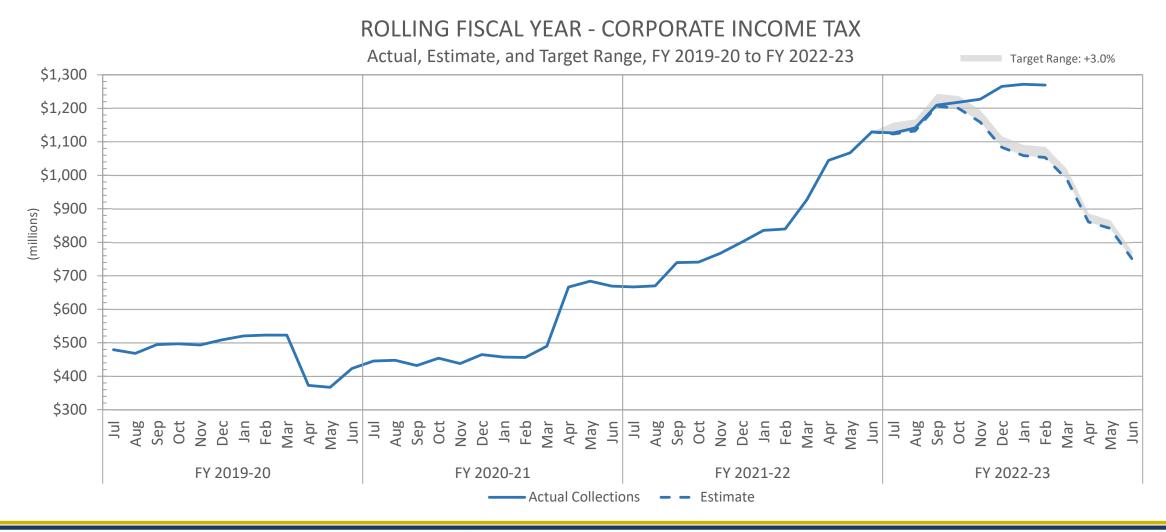
Sales tax showed strong growth in February of 11.2%, reversing the previous 2-month trend of slowing growth; total collections for the fiscal year are \$94.8 million ahead of the forecast

ROLLING FISCAL YEAR - SALES TAX



Corporate Income Tax - Actual vs. Estimate

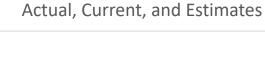
Corporate Income tax reflects the largest variance from estimates at \$216.1 million ahead of the forecast with tax season yet unfinished; long-term performance remains a concern

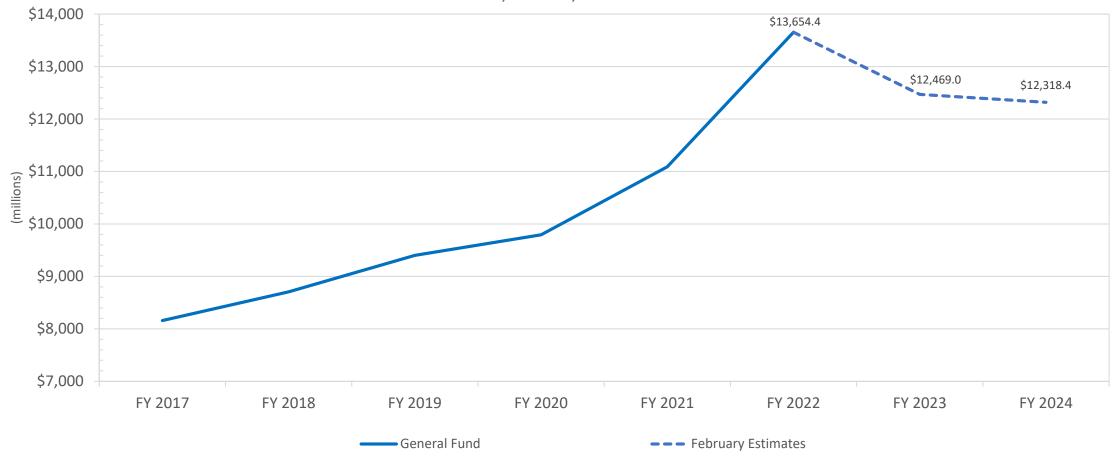


Review of FY 2022-23 and FY 2023-24 Forecasts

General Fund – February Forecast FY 2022-23 and FY 2023-24

GENERAL FUND





Consideration of the Revenue Estimates Pursuant to §11-9-1130 (April 10)

- Despite excess revenues through February, recommend no change to the February 15, 2023 forecasts for FY 2022-23 and FY 2023-24 at this time
- Waiting for additional reactions to issues in the banking sector
- Tax season is not complete and could have a significant impact

Considerations for May Meeting – FY 2022-23 Forecast

Economic

- Underlying economic assumptions remain valid for FY 2022-23
- Unless there is a shock to the economy, no significant deviation from the current trend is expected in the last few months of the fiscal year

Revenues

- Withholdings revenue is tracking closely to the February forecast
- Preliminary tax season performance will be available in early May and may give a stronger indication of final FY 2022-23 expectations for Refunds, Non-withholdings, and Corporate Income tax
- Sales tax is currently trending ahead of expectations

Considerations for May meeting – FY 2023-24 Forecast

Economy

- Economic assumptions currently remain valid, but the banking crisis has renewed discussions of the potential for and depth of a recession over the longer-term
- Determining when and to what extent the Federal Reserve's actions will impact the economy is still a key factor

Revenues

- Strong FY 2022-23 collections may not translate into a stronger revenue base for FY 2023-24 due to these issues
- Long-term performance remains a concern for Corporate Income tax; a sudden return to historical trends could outweigh growth in Sales or Individual Income tax
- Individual Income tax from small businesses and Sales tax categories are more susceptible to economic uncertainties

Reports from Working Group Members





Quarterly Review and April 10th Forecast Requirements

- SC Code of Laws §11-9-1130 requires a review of revenue collections relative to the estimates, with a final forecast for the next fiscal year to be made by April 10th
- If any quarter shows a shortfall over 1.5 percent of projected collections a synopsis must be prepared indicating the factors contributing to the shortfall and is similarly required for a shortfall of 1.5 percent in sales, individual income tax, corporate income tax, insurance tax, and earnings on investments
- SC Code of Laws §11-9-1140 requires a quarterly review of estimated and actual revenues
- If, at the end of the first (Jul Sep), second (Oct Dec), or third (Jan Mar) quarter, the BEA reduces the estimate by
 - 3.0 percent or less, the Director of the Executive Budget Office must reduce appropriations
 - More than 3.0 percent, the General Assembly may take action; otherwise, the Director of the Executive Budget Office must reduce appropriations

General Fund Revenue Forecast – February 15, 2023

Revenue Category	Final FY 2020-21	Final FY 2021-22	2/15/2023 Estimate FY 2022-23	2/15/2023 Estimate FY 2023-24	Pct. Chg. FY 2020-21	Pct. Chg. FY 2021-22	2/15/2023 Pct. Chg. FY 2022-23	2/15/2023 Pct. Chg. FY 2023-24
Sales and Use Tax	\$3,825,920,335	\$4,401,993,179	\$4,500,469,000	\$4,432,962,000	16.4	15.1	2.2	(1.5)
Individual Income Tax	5,421,280,543	6,827,560,100	5,887,946,000	5,905,147,000	8.0	25.9	(13.8)	0.3
Withholdings	6,041,174,737	6,864,765,402	7,060,690,000	6,876,620,000	7.0	13.6	2.9	(2.6)
Non-Withholdings	1,594,942,966	2,051,932,498	1,739,180,000	1,631,187,000	24.8	28.7	(15.2)	(6.2)
Refunds	2,214,837,159	2,089,137,801	2,911,924,000 751,436,000	2,602,660,000 626,057,000	16.2	(5.7)	39.4	(10.6)
Corporation Income Tax	669,221,114	1,129,375,124			58.2	68.8	(33.5)	(16.7)
Insurance Taxes	293,235,485	283,503,195	345,761,000	338,773,000	21.4	(3.3)	22.0	(2.0)
Admissions Tax	29,531,233	45,742,736	40,988,000	41,587,000	18.8	54.9	(10.4)	1.5
Aircraft Tax	2,877,150	1,250,000	0	0	9.8	(56.6)	_	
Alcoholic Liquor Tax	101,569,635	112,482,415	114,732,000	110,143,000	25.3	10.7	2.0	(4.0)
Bank Tax	69,828,425	72,352,457	64,868,000	63,187,000	(5.0)	3.6	(10.3)	(2.6)
Beer and Wine Tax	116,859,053	116,942,161	116,020,000	117,630,000	4.0	0.1	(0.8)	1.4
Business Filing Fees	12,763,604	12,616,189	12,053,000	12,315,000	60.0	(1.2)	(4.5)	2.2
Circuit/Family Court Fines	5,366,354	6,089,254	5,963,000	4,992,000	(6.4)	13.5	(2.1)	(16.3)
Corporation License Tax	148,136,873	163,071,712	161,567,000	170,453,000	13.2	10.1	(0.9)	5.5
Deed Recording Fees	118,902,924	156,850,909	120,871,000	118,042,000	45.4	31.9	(22.9)	(2.3)
Earned on Investments	72,623,590	69,656,950	170,000,000	200,000,000	(44.5)	(4.1)	144.1	17.6
Indirect Cost Recoveries	23,269,863	22,097,929	23,166,000	20,212,000	52.4	(5.0)	4.8	(12.8)
Motor Vehicle Licenses	12,128,159	11,178,619	11,581,000	11,836,000	10.5	(7.8)	3.6	2.2
Nursing Home Fees	3,355,741	3,230,655	3,160,000	3,092,000	(3.6)	(3.7)	(2.2)	(2.2)
Parole and Probation Fees	3,392,808	3,392,808	3,393,000	3,393,000	0.0	0.0	0.0	0.0
Private Car Lines Tax	6,673,116	6,878,649	8,472,000	8,968,000	5.1	3.1	23.2	5.9
Public Service Authority	17,135,000	17,675,000	17,866,000	18,059,000	(2.0)	3.2	1.1	1.1
Purchasing Card Rebates	3,088,613	3,541,021	3,845,000	3,940,000	(4.3)	14.6	8.6	2.5
Record Search Fees	4,461,000	4,461,000	4,461,000	4,461,000	0.0	0.0	0.0	0.0
Savings and Loan Assoc. Tax	1,147,447	2,448,449	92,000	1,223,000	(86.5)	113.4	(96.2)	1229.3
Security Dealer Fees	29,188,874	31,897,230	32,022,000	32,382,000	6.0	9.3	0.4	1.1
Tobacco Tax	28,786,137	28,935,834	28,204,000	29,070,000	6.6	0.5	(2.5)	3.1
Unclaimed Property Fund	15,000,000	15,000,000	15,000,000	15,000,000	0.0	0.0	0.0	0.0
Workers' Comp. Insurance Tax	12,516,852	9,795,065	9,644,000	10,138,000	(4.8)	(21.7)	(1.5)	5.1
Other Source Revenues	40,866,612	94,396,685	15,423,000	15,383,000	170.2	131.0	(83.7)	(0.3)
Gross General Fund Revenue	\$11,089,126,541	\$13,654,415,325	\$12,469,003,000	\$12,318,445,000	13.2	23.1	(8.7)	(1.2)

Note: Gross General Fund Revenue includes Individual Income and Corporate Income tax revenue that is transferred for Property Tax Relief Trust Fund pursuant to \$11-11-150. Source: South Carolina Board of Economic Advisors/BEA/2/15/2023

General Fund Revenue Forecast – February 15, 2023 (continued)

Revenue Category	Final FY 2020-21	Final FY 2021-22	2/15/2023 Estimate FY 2022-23	2/15/2023 Estimate FY 2023-24	Pct. Chg. FY 2020-21	Pct. Chg. FY 2021-22	2/15/2023 Pct. Chg. FY 2022-23	2/15/2023 Pct. Chg. FY 2023-24
Gross General Fund Revenue	\$11,089,126,541	\$13,654,415,325	\$12,469,003,000	\$12,318,445,000	13.2	23.1	(8.7)	(1.2)
Less: Tax Relief Trust Fund (Act)	629,405,136	650,023,221	768,072,631	795,942,732	2.5	3.3	18.2	3.6
Net General Fund Revenue	\$10,459,721,405	\$13,004,392,104	\$11,700,930,369	\$11,522,502,268	13.9	24.3	(10.0)	(1.5)
Education Improvement Act (EIA)	996,833,645	1,138,972,300	1,174,338,000	1,159,395,000	15.5	14.3	3.1	(1.3)
EIA Fund	996,748,940	1,138,342,432	1,164,338,000	1,147,395,000	15.7	14.2	2.3	(1.5)
EIA Interest	84,705	629,868	10,000,000	12,000,000	(95.0)	643.6	1487.6	20.0
S.C. Education Lottery Fund	612,069,873	568,684,685	572,300,000	533,000,000	23.3	(7.1)	0.6	(6.9)
Lottery Proceeds	575,500,000	533,500,000	547,200,000	507,200,000	22.1	(7.3)	2.6	(7.3)
Unclaimed Prizes	32,141,376	30,501,385	20,000,000	20,000,000	50.2	(5.1)	(34.4)	0.0
Lottery Interest	4,428,497	4,683,300	5,100,000	5,800,000	16.6	5.8	8.9	13.7
Homestead Exemption Fund (HEX)	903,551,465	1,033,264,216	1,060,070,000	1,045,423,000	15.1	14.4	2.6	(1.4)
HEX Revenue	900,423,624	1,029,360,778	1,053,870,000	1,038,423,000	15.1	14.3	2.4	(1.5)
HEX Interest	3,127,841	3,903,438	6,200,000	7,000,000	13.0	24.8	58.8	12.9
Expenditure Estimate	829,100,858	860,983,490	912,890,744	1,004,624,152	3.8	3.8	6.0	10.0
HEX Fund Excess/(Shortfall)	74,450,607	172,280,726	147,179,256	40,798,848	633.6	131.4	(14.6)	(72.3)
Tax Relief Trust Fund (Act)	629,405,136	650,023,221	768,072,631	795,942,732	2.5	3.3	18.2	3.6
Revised Estimate/Actual	626,043,899	643,954,085	772,671,553	795,942,732	2.0	2.9	20.0	3.0
Excess/(Shortfall) (Excl. Fund Balance)	3,361,237	6,069,136	(4,598,922)	0	1165.6	80.6	n/a	n/a
Budgetary Estimates								
Gross Appropriation Act Revenue	9,500,103,000	9,925,428,000	11,270,143,415	12,318,445,000	1.8	4.5	13.5	9.3
Less: Tax Relief Trust Fund (Act)	629,405,136	650,023,221	768,072,631	795,942,732	2.5	3.3	18.2	3.6
Appropriation Act Excluding Trust Fund	8,870,697,864	9,275,404,779	10,502,070,784	11,522,502,268	1.8	4.6	13.2	9.7
Capital Reserve Fund	176,095,044	183,584,490	209,194,431	390,131,763	8.4	4.3	13.9	86.5
General Reserve Fund	440,237,611	458,961,225	575,284,684	715,241,566	8.4	4.3	25.3	24.3
Total Reserve Funds	616,332,655	642,545,715	784,479,115	1,105,373,329	8.4	4.3	22.1	40.9

Note: General Reserve Fund for FY 2022-23 includes additional funding of \$52.3 million; FY 2022-23 Trust Fund for Tax Relief revised to reflect Act 228 of 2022. Source: South Carolina Board of Economic Advisors/BEA/2/15/2023